(Miller) introduced steam navigation on the Rhone; another English engineer (Pritchard) succeeded in ascending the Danube by steam, after the French and Germans had failed. The first steamboats on the Loire were built by Englishmen (Fawcett and Preston); the great suspension bridge at Pesth has been built by an Englishman (Tierney Clarke); and an Englishman (Vignoles) is now building a still greater suspension bridge over the Dnieper. Many Continental railways have had Englishmen as consulting engineers; and in spite of the celebrated Mining College at Freyburg, several of the mineral fields along the Rhine have been opened up by English capital employing English skill. Now why is this? Why were our coaches so superior to the diligences and eilwagen of our neighbours? Why did our railway-system develop so much faster? Why are our towns better drained, better paved, and better supplied with water? There was originally no greater mechanical aptitude, and no greater desire to progress, in us than in the connate nations of Northern Europe. thing, we were comparatively deficient in these respects. Early improvements in the arts of life were imported. The germs of our silk and woollen manufactures came from abroad. The first water-works in London were erected by a Dutchman. How happens it, then, that we have now reversed the relationship? Manifestly the change is due to difference of discipline. Having been left in a greater degree than others to manage their own affairs, the English people have become self-helping, and have acquired great practical ability. While, conversely, that comparative helplessless of the paternally-governed nations of Europe, illustrated in the above facts, and commented upon by Laing, in his Notes of a Traveller, and by other observers, is a natural result of the State-superintendence policy—is the reaction attendant on the action of official mechanisms—is the atrophy corresponding to some artificial hypertrophy.

One apparent difficulty accompanying the doctrine now contended for remains to be noticed. If sanitary administration by the State be wrong, because it implies a deduction from the citizen's property greater than is needful for maintaining his rights, then is sanitary administration by municipal authorities wrong also for the same reason. Be it by general government or by local government, the levying of compulsory rates for drainage and for paving and lighting, is inadmissible, as indirectly making legislative protection more costly than necessary, or, in other words, turning it into aggression (p. 67); and if so, it follows that neither the past, present, nor proposed methods of securing the health of towns are equitable.

This seems an awkward conclusion; nevertheless, as deducible from our general principle, we have no alternative but to accept it. How streets and courts are rightly to be kept in order remains to be considered. Respecting sewage there would be no difficulty. Houses might readily be drained on the same mercantile principle that they are now supplied with water. It is probable that in the hands of a private company, the resulting manure would not only pay the cost of collection, but would yield a considerable profit. But if not, the return on the invested capital would be made up by charges to those whose houses were drained: the alternative of having their connexions with the main sewer stopped, being as good a security for payment as the analogous ones possessed by water and gas companies.1 Paving and lighting would properly fall to the management of house-owners. Were there no public provisions for such conveniences, house-owners would quickly find it their interest to furnish them.

¹ At the time this was written (1850) I was not aware that a conclusive illustration existed. Six years afterwards I learnt from the surveyor of Cheltenham (then Mr. H. Dangerfield) that before that town was incorporated there had been formed a company by which the place was drained; and this company paid 7 per cent. on its capital!

Some speculative building society having set the example of improvement in this direction, competition would do the rest. Dwellings without proper footways before them, and with no lamps to show the tenants to their doors, would stand empty, when better accommodation was offered. And good paving and lighting having thus become essential, landlords would combine for the more economical supply of them.¹

Only quite recently (in 1890) have I become aware of cases showing that, as above alleged, the lighting of towns might very well have been effected by voluntary agency in the absence of municipal administration. That the making and distribution of gas is practicable without the action of any local government is, indeed, a familiar fact; though had achievement of the convenience been postponed until town-councils undertook it at the cost of the ratepayers, it would doubtless have been supposed that it could have been achieved in no other way. But there is proof that not only is private enterprise capable of supplying the inhabitants of towns with gas for indoor consumption, but that it is also capable of establishing and maintaining out-door lighting. In 1862, Pewsey, a small place in Wiltshire of not quite 2,000 people, established a gas company. Its chief business has been to supply private houses and shops, but it has also lighted the streets: being paid for doing this by the voluntary subscriptions of the chief inhabitants. Such difficulties as have arisen have been due to the fact that in so small a place the subscribers living far outside of it, who derive little benefit from the lighting, bear a large ratio to those living within the place: difficulties which would not arise in a town of any size. Though the company pays but 2 per cent., yet the smallness

To the objection that the perversity of individual landlords and the desire of some to take unfair advantage of the rest, would render such an arrangement impracticable, the reply is that in new suburban streets, not yet taken over by the authorities, such an arrangement is, to a considerable extent, already carried out, and would be much better carried out but for the consciousness that it is merely temporary. Moreover, no adverse inference could be drawn, were it even shown that for the present such an arrangement is impracticable. So, also, was personal freedom once. So once was representative government, and is still with many nations. As repeatedly pointed out, the practicability of recognizing men's rights is proportionate to the degree in which men have become moral. That an organization dictated by the law of equal freedom cannot yet be fully realized, is no proof of its imperfection: is proof only of our imperfection. And as, by diminishing this, the process of adaptation has already fitted us for institutions which were once too good for us, so will it go on to fit us for others that may be too good for us now.

of the dividend is obviously due to the large proportion which the cost of the plant and administration bears to the returns, where the business is so small.

CURRENCY, POSTAL ARRANGEMENTS, ETC.

So constantly have currency and government been associated—so universal has been the control exercised by law-givers over monetary systems—so completely have men come to regard this control as a matter of course; that scarcely any one seems to inquire what

would result were it abolished. Perhaps in no case is the necessity of State-superintendence so generally assumed; and in no case will the denial of that necessity cause so much surprise.

That laws interfering with currency cannot be enacted without a reversal of State-duty is obvious; for either to forbid the issue, or enforce the receipt, of certain notes or coin in return for other things, is to infringe the right of exchange—is to prevent men making exchanges which they otherwise would have made, or is to oblige them to make exchanges which they otherwise would not have made. If there be truth in our general principle, it must be impolitic as well as wrong to do this. Nor will those who infer as much be deceived; for it may be shown that such dictation is not only needless, but injurious.

The monetary arrangements of any community are ultimately dependent, like most of its other arrangements, on the morality of its members. Among a people altogether dishonest, every mercantile transaction must be effected in coin or goods; for promises to pay cannot circulate at all, where, by the hypothesis, there is no probability that they will be redeemed. Conversely, among perfectly honest people paper alone will form the circulating medium; seeing that as no one of such will give promises to pay more than his assets will cover, there can exist no hesitation to receive promises to pay in all cases; and metallic money will be needless, save in nominal amount, to supply a measure of value. Manifestly therefore, during any intermediate state, in which men are neither altogether dishonest nor altogether honest, a mixed currency will exist; and the ratio of paper to coin will vary with the degree of trust individuals can place in one another. There seems no evading this conclusion. The greater the prevalence of fraud, the greater will be the number of transactions in which the seller will part with his goods only for an equivalent of intrinsic value; that is, the greater will be the number of transactions in which coin is required. and the more will the metallic currency preponderate. On the other hand, the more generally men find each other trustworthy, the more frequently will they take payment in notes, bills of exchange, and cheques; the fewer will be the cases in which gold and silver are called for, and the smaller will be the quantity of gold and silver in circulation.

Thus, self-regulating as is a currency when let alone, laws cannot improve its arrangements, although they may, and continually do, derange them. That the State should compel every one who has given promises to pay—be he merchant. private banker, or shareholder in a jointstock bank—duly to discharge the responsibilities he has incurred, is very true. To do this, however, is merely to maintain men's rights—to administer justice. and therefore comes within the State's normal function. But to do more than this-to restrict issues, or forbid notes below a certain denomination, is no less injurious than inequitable. For limiting the paper in circulation to an amount smaller than it would otherwise reach, inevitably necessitates a corresponding increase of coin; and as coin is lockedup capital, on which the nation gets no interest, a needless increase of it is equivalent to an additional tax equal to the additional interest lost.

Moreover, even under such restrictions, men must still depend mainly on one another's good faith and enlightened self-interest; seeing that only by requiring the banker to keep sufficient specie in his coffers to cash all the notes he has issued, can complete security be given to the holders of them; and to require as much is to destroy the motive for issuing notes. It should be remembered, too, that even now the greater part of our paper currency is wholly unguaranteed. Over the bills of exchange in circulation,1 which represent liabilities three times as great as are represented by notes, no control is exercised. For the honouring of these there exists no special security, and the multiplication of them is without any limit, save that natural one above mentioned—the credit men find it safe to give one another.

¹ Though not literally currency, bills of exchange, serving in many cases to effect mercantile transactions which would otherwise be effected in money, to that extent perform its function.

Lastly, we have experience completely to the point. While in England banking has been perpetually controlled, now by privileging the Bank of England, now by limiting banking partnerships, now by prohibiting banks of issue within a specified circle, and now by restricting the amounts issued-while "we have never rested for many years together without some new laws, some new regulations, dictated by the fancy and theory fashionable at particular periods," 1 and while "by constant interference we have prevented public opinion, and the experience of bankers themselves, adapting and moulding their business to the best and safest course"2-there has existed in Scotland for nearly two centuries a wholly uncontrolled system,—a complete free-trade in currency. And what have been the comparative results? Scotland has had the advantage, both in security and economy. The gain in security is proved by the fact that the proportion of bank failures in Scotland has been far less than in England. Though "by law there has never been any restriction against any one issuing notes in Scotland; yet, in practice, it has ever been impossible for any unsound or unsafe paper to obtain currency." 3 And thus the natural guarantee in the one case has been more efficient than the legislative one in the other. The gain in economy is proved by the fact that Scotland has carried on its business with a circulation of £3,500,000, while in England the circulation is from £,50,000,000 to £,60,000,000; or, allowing for difference of population, England has required a currency three times greater than Scot-

When, therefore, we find a priori reason for concluding that in any given community the due balance between paper and coin will be spontaneously maintained—when we also find that three-fourths of our own paper circulation is

self-regulated, and that the restrictions on the other fourth entail a useless sinking of capital—when we find, further, that facts prove a self-regulated system to be both safer and cheaper, we may fairly say, as above, that legislative interference is not only needless, but injurious

If evil arises when the State takes upon itself to regulate currency, so also does evil arise when it turns banker. True, no direct breach of duty is committed in issuing notes; for the mere transfer of promises to pay to those who will take them, necessitates neither infringement of men's rights nor the raising of taxes for illegitimate purposes. Did the State confine itself to this, no harm would result; but when, as in practice, it makes its notes, or, rather, those of its proxy, legal tender, it both violates the law of equal freedom and opens the door to abuses that were else impossible. Having enacted that its agent's promises to pay shall be taken in discharge of all claims between man and man, there readily follows, when occasion calls, the further step of enacting that these promises to pay shall be taken in discharge of all claims on its agent. This done, further liabilities are incurred without difficulty, for they can be liquidated in paper. Paper continues to be issued without limit, and then comes depreciation; which depreciation is virtually an additional taxation, imposed without the popular consent-a taxation which, if directly imposed, would make men realize the extravagance of their national expenditure, and condemn the war necessitating it. Seeing then, that there could never occur depreciation, and its concomitant evils, were there no notes made inconvertible by Act of Parliament; and seeing that there could never exist any motive to make notes legally inconvertible save for purposes of State-banking; there is good reason to consider State-banking injurious. Should it be urged that, for the occasional evils it entails, State-banking more than compensates by the habitual supply of many

¹ Capital, Currency, and Banking. By James Wilson, Esq., M.P.

² Ibid. ³ Ibid.

millions' worth of notes, whose place could not be supplied by other notes of equal credit, it is replied that had the Bank of England no alliance with the State, its notes would still circulate as extensively as now, provided its proprietors continued their solicitude (so constantly shown at the half-yearly meetings) to keep their assets more than three millions above their liabilities.

There is a third capacity in which a Government usually stands related to the currency, namely, as a manufacturer of coins. That in theory a Government may carry on the trade of stamping bullion without necessarily reversing its proper function is admitted. Practically, however, it never does so without collaterally transgressing. For the same causes which prevent it from profitably competing with private individuals in other trades, must prevent it from profitably competing with them in this-a truth which inquiry into the management of the Mint will sufficiently enforce. And if so, a Government can manufacture coins without loss only by forbidding every one else to manufacture them. By doing this, however, it diminishes men's liberty of action in the same way as by any other trade restriction-in short, does wrong. And, ultimately, the breach of the law of equal freedom thus committed results in society having to pay more for its metallic currency than would otherwise be necessary.

Perhaps to most it will seem that by a national mint alone can the extensive diffusion of spurious coinage be prevented. But those who suppose this, forget that under a natural system there would exist the same safeguards against such an evil as at present. The ease with which bad money is distinguished from good, is the ultimate guarantee for genuineness; and this guarantee would be as efficient then

The alliance consists in this, that on the credit of a standing debt of £14,000,000, due from the Government to the Bank, the Bank is allowed to issue notes to that amount (besides further notes on other security), and hence to the extent of this debt the notes have practically a Government guarantee.

as now. Moreover, whatever additional security arises from the punishment of "smashers," would still be afforded: seeing that to bring to justice those who, by paying in base coin, obtain goods "under false pretences," comes within the State's duty. Should it be urged that, in the absence of legislative regulations, there would be nothing to prevent makers from issuing new mintages of various denominations and degrees of fineness, the reply is that only when some obvious public advantage was to be obtained by it, could a coin differing from current ones get into circulation. Were private mints now permitted, the proprietors of them would be obliged to make their sovereigns like existing ones, because no others would be taken. For the size and weight—they would be tested by gauge and balance, as now (and for a while with great caution). For the fineness-it would be guaranteed by the scrutiny of other makers. Competing firms would assay each other's issues whenever there appeared the least reason to think them below the established standard, and should their suspicions prove correct, would quickly find some mode of diffusing the information. Probably a single case of exposure and the consequent ruin, would ever after prevent attempts to circulate coins of inferior fineness.

It is not unlikely that many readers, though unprepared with definite replies to these reasonings, will still doubt their correctness. That the existing monetary system-an actual working seemingly kept going by the Statewould be benefited by the withdrawal of State-control, is a belief which the strongest arguments will in most cases fail to instil. Custom will bias men in this case, much as in another case it does the vine-growers of France, who, having long been instructed by State-commissioned authorities when to commence the vintage, believe that such dictation is beneficial. So much more does a realized fact influence us than an imagined one, that had the baking and sale of

bread been hitherto carried on by Government-agents, probably the supply of bread by private enterprise would scarcely be conceived possible, much less advantageous. The philosophical free-trader, however, remembering this effect of habit over the convictionsremembering how innumerable have been the instances in which legislative control was erroneously thought necessary -remembering that in this very matter of currency men once considered requisite "to use the most ferocious measures to bring as much foreign bullion as possible into the country, and to prevent any going out "-remembering how that interference, like others, proved not only needless but injurious-remembering all this, the philosophical freetrader will inferthat in the present instance also, legislative control is undesirable. Reasons for considering trade in money an exception to the general rule, will weigh but little with him; for he will recollect that similar reasons have been assigned for restricting various trades, and have been disproved by the results. Rather will he conclude that as, in spite of all prophecies and appearances to the contrary, entire freedom of exchange has been beneficial in other cases, so, despite similar prophecies and adverse appearances, will it be beneficial in this case.1

1 The conclusion drawn in the above section has been contested by Prof. W. Stanley Jevons in his work on Money and the Mechanism of Exchange. He argues that in this case the judgment of the consumer cannot be trusted to maintain the quality, because the consumer does not take the money to keep it, but to pass it on, and hence has no interest in any greater goodness of it than will enable him to pass it on. He enunciates what has been called Gresham's law, "that bad money drives out good money, but that good money cannot drive out bad money." this ignores the fact that after a certain point depreciation of value from wear (which is the cause he assigns for debasement) hinders the circulation of the debased money; for, as from time to time, banks deduct discount on receiving much-worn coins, and as traders, knowing this, often refuse much-worn coins, there arises a resistance to the circulation of the inferior coinage, and it becomes unable, as alleged, to

What was lately said respecting the stamping of bullion may here be repeated respecting the carrying of letters, that it is not intrinsically at variance with Stateduty; for it does not in the abstract necessitate any infringement of men's rights, either directly, or by taxes raised for non-protective purposes. Nevertheless, just as we found reason to think that Government could not continue to manufacture coin unless by preventing private individuals from doing the same, so shall we find reason to think that it would cease to carry letters did it not forbid competition. And if this is implied, a Government cannot undertake postal functions without reversing its essential function.

Evidence that private enterprise would supersede State-agency in this matter, were it allowed the opportunity, is deducible not only from our general experience of the inferiority of Government in the capacity of manufacturer, trader, or manager of business, but from facts immediately bearing on the question. Thus we must remember that the efficiency to which our postal system has actually attained is not due to its being under public administration, but is due to pressure from without. Changes have been forced on the authorities, not introduced by them. The mail-coach system was established, and for a length of time managed by a private individual, and lived down official opposition. The

drive out the good. Not having myself much studied this question, however, I rely chiefly on an authority certainly not lower than Prof. Jevons, namely, the late Mr. Walter Bagehot, who as banker, editor of the Economist, and writer on financial matters, was a judge specially competent. Shortly before his death, I named to him Prof. Jevons' argument. He dissented from it and agreed with me. He did more. expressed the opinion that had there existed no interdicts on coining by private persons, the house of Rothschild would long before this have established an universal coinage! If he was right in this belief, how enormous has been the injury inflicted on mankind by State-interdicts on coining. What an immense amount of labour and loss would have been saved had things been allowed to take their natural course !

reform originated by Mr. Rowland Hill was strenuously resisted; and it is generally reported that even now, official perversity prevents his plans from being fully carried out. Whereas, seeing that the speculative spirit of trade is not only ready, but eager, to satisfy social wants, it is probable that under a natural state of things modern postal improvements would have been willingly adopted, if not forestalled. Should it be alleged that private enterprise would not be competent to sogigantic an undertaking, it is replied that already there are extensive organizations of analogous character which work well. The establishments of our large carriers ramify throughout the kingdom; and we have a Parcels Delivery Company co-extensive in its sphere with the London District Post, and quite as Private agencies for communicating information beat public ones even now, wherever they are permitted to compete with them. The foreign expresses of our daily papers are uniformly before the Government expresses. Copies of a royal speech, or statements of an important vote, are diffused throughout the country by the press, with a rapidity exceeding that ever achieved by the Post Office; and if expedition is shown in the stamping and sorting of letters, it is far surpassed by the expedition of parliamentary report-Moreover, much of the postal service itself is already performed by the private agency of railway companies and steamboat companies. Not only are our internal mails carried by contract, but nearly all our external ones also; and where they are carried by Government they are carried at a great loss. In proof of which assertion it needs but to quote the fact that the Peninsular and Oriental Steam Navigation Company offers to secure for us a direct monthly communication with Australia; two communications monthly from Southampton to Alexandria; two communications monthly from Suez to Ceylon, Singapore, and China; and two communications monthly from Calcutta to

Singapore and China; besides performing the service twice a month between Suez and Bombay; and all for the same sum of money which the latter service alone (Suez to Bombay) now costs the Governments of India and Great Britain!

If, then, public letter-carrying has been brought to its existing efficiency by the thought, enterprise, and urgency of private persons, in spite of official resistance—if organizations similar to our postal ones already exist and work well-if, as conveyers of intelligence by other modes than the mail, trading bodies uniformly excel the State-if much of the mail service itself is performed by such trading bodies, and that, too, on the largest scale, with incomparably greater economy than the State can perform it with; there is nothing unreasonable in the conclusion that, were it permitted, commercial enterprise would generate a letter-carrying system as efficient as, if not more efficient than, our present one. It is true that many obstacles stand in the way of such a result. But because it is now scarcely possible to see our way over these, it does not follow that they may not be surmounted. There are moral inventions as well as physical ones. And it frequently happens that the instrumentalities which ultimately accomplish certain social desiderata, are as little foreseen as are the mechanical appliances of one generation by the previous one. Take the Railway Clearing-House for an example. Hence it is not too much to expect that under the pressure of social necessity, and the stimulus of selfinterest, satisfactory modes of meeting all such difficulties would be discovered.

However, any doubts which may still be entertained on the point do not militate against our general principle. It is clear that the restriction put upon the liberty of trade, by forbidding private letter-carrying establishments, is a breach of State-duty. It is also clear that were that restriction abolished, a natural postal system would eventually grow up, could

it surpass in efficiency our existing one. And it is further clear that if it could not surpass it, the existing system might rightly continue; for, as at first said, the fulfilment of postal functions by the State is not *intrinsically* at variance with the fulfilment of its essential function.

The execution by Government of what are commonly called public works, as lighthouses, harbours of refuge, &c., implying, as it does, the imposition of taxes for other purposes than maintaining men's rights against foreign and domestic foes, is as much forbidden by our definition of State-duty as is a system of national education, or a religious establishment. Nor is this unavoidable inference really an inconvenient one; however much it may at first seem so. The agency by which these minor wants of society are now satisfied, is not the only agency competent to satisfy them. Wherever there exists a want, there will also exist an impulse to get it fulfilled; and this impulse is sure, eventually, to produce action. In the present case, as in others, that which is beneficial to the community as a whole, it will become the private interest of some part of the community to accomplish. And as this private interest has been so efficient a provider of roads, canals, and railways, there is no reason why it should not be an equally efficient provider of harbours of refuge, lighthouses, and all analogous appliances. Even were there no classes whose private interests would be obviously subserved by executing such works, this inference might still be defended. But there are such classes. Ship-owners and merchants have a direct and ever-waking motive to diminish the dangers of navigation; and were they not taught by custom to look for State-aid, would themselves quickly unite to establish safeguards. Or, possibly, they would be anticipated by a combination of Marine Insurance Offices (themselves protective institutions originated by selfinterest). But, inevitably, in some way or other, the numerousness of the parties concerned and the largeness of the capital at stake, would guarantee the taking of all requisite precautions. That enterprise which built the docks of London, Liverpool, and Birkenhead -which is enclosing the Wash-which so lately bridged the Atlantic by steamand which is now laying down the electric telegraph across the Channel-might safely be trusted to provide against the contingencies of coast-navigation.

GENERAL CONSIDERATIONS

Social philosophy may be aptly divided (as political economy has been) into statics and dynamics; the first treating of the equilibrium of a perfect society, the second of the forces by which society is advanced towards perfection.¹ To determine what laws we

¹ I had seen this division of Political Economy in the work of Mr. J. S. Mill, where he refers to it as having been made by must obey for the obtainment of complete happiness is the object of the one; while that of the other is to analyze the influences which are making us compe-

some one—a political economist I supposed. In the above sentence I assumed that I was giving the division a wider application; whereas it appears that I was simply giving to it the original application made by M. Comte. But at that time Comte was to me only a name.

tent to obey these laws. Hitherto we have concerned ourselves chiefly with the statics, touching on the dynamics only occasionally for purposes of elucidation. Now, however, the dynamics claim special attention. Some of the phenomena of progress already referred to need further explanation, and many others associated with them remain to be noticed. There are also sundry general considerations not admissible into foregoing chapters, which may here be fitly included.

And first let us mark that the course of civilization could not have been other than it has been. Given an unsubdued Earth; given the being—Man, fitted to overspread and occupy it; given the laws of life what they are; and no other series of changes than that which has taken place, could have taken place.

Each member of a race fulfilling the conditions to greatest happiness, must be so constituted that he may obtain full satisfaction for every desire without diminishing the power of others to obtain like satisfactions: nay, must derive pleasure from seeing pleasure in others. Now, for such beings to multiply in a world tenanted by inferior creaturescreatures which must be dispossessed to make room—is a manifest impossibility. By the definition, such beings would lack all desire to exterminate the races they are to supplant. They would, indeed, have a repugnance to exterminating them; for the ability to derive pleasure from seeing pleasure, involves the liability to derive pain from seeing pain. Evidently, therefore, these hypothetical beings, instead of subjugating and overspreading the Earth, would themselves become the prey of preexisting creatures, in which destructive desires predominated. Hence the aboriginal man must have a character fitting him to clear it of races endangering his life, and races occupying the space required by mankind. He must have a desire to kill; for it is the law of animal life that to every needful act

must attach a gratification, the desire for which may serve as a stimulus. In other words, he must be what we call a savage; and must be left to acquire fitness for social life as fast as the conquest of the Earth renders social

life possible.

Whoever thinks that men might have full sympathy with their fellows, while lacking all sympathy with inferior creatures, will discover his error on looking at the facts. The Indian whose life is spent in the chase, delights in torturing his brother man as much as in killing game. His sons are schooled into fortitude by long days of torment, and his squaw made prematurely old by hard treatment. Among partially-civilized nations the two characteristics have ever borne the same relationship. Thus the spectators in the Roman amphitheatres were as much delighted by the slaying of gladiators as by the death-struggles of wild beasts. The ages during which Europe was thinly peopled, and hunting a chief occupation, were also the ages of feudal violence, universal brigandage, dungeons, tortures. Here in England a whole province depopulated to make a game preserve, and a law sentencing to death the serf who killed a stag, show that great activity of the predatory instinct and utter indifference to human happiness co-existed. In later days, when bull-baiting and cock-fighting were common pastimes, the penal code was far more severe than now; prisons were full of horrors; men put in the pillory were maltreated by the populace; and the inmates of lunatic asylums, chained naked to the wall, were exhibited for money, and tormented for the amusement of visitors. Conversely, among ourselves a desire to diminish human misery is accompanied by a desire to ameliorate the condition of inferior creatures. While the kindlier feeling of men is seen in all varieties of philanthropic effort-in charitable societies, in associations for improving the dwellings of the labouring classes, in anxiety for popular education, in attempts to abolish capital

punishment, in zeal for temperance reform, in ragged schools, in endeavours to protect climbing boys, in inquiries concerning "labour and the poor," in emigration funds, in the milder treatment of children, and so on-it also shows itself in societies for the prevention of cruelty to animals, in Acts of Parliament to put down the use of dogs for purposes of draught, in the condemnation of battues, in the late inquiry why the pursuers of a stag should not be punished as much as the carter who maltreats his horse, and lastly, in vegetarianism. Moreover, to make the evidence complete, we have the fact that men partially adapted to the social state, retrograde on being placed in circumstances which call forth the old propensities. The barbarizing of colonists, who live under aboriginal conditions, is universally remarked. The back settlers of America, among whom unpunished murders, rifle duels, and Lynch law prevail-or, better still, the trappers, who leading a savage life have descended to savage habits, to scalping, and occasionally even to cannibalism-sufficiently exemplify it.

The same impulses govern in either The desire to inflict suffering distinguishes not between the creatures who exhibit that suffering, but obtains gratification indifferently from the agonies of beast and human being. Contrariwise, the sympathy which prevents its possessor from inflicting pain that he may avoid pain himself, and which tempts him to give happiness that he may have happiness reflected back upon him, is similarly undistinguishing. It reproduces in one being the emotions exhibited by other beings; and it extracts pleasure from the friskiness of a just-unchained dog, or excites pity for an ill-used beast of burden, as readily as it generates fellow feeling with the joys and sorrows of men.

Thus it is necessary that the primitive man should be one whose happiness is obtained regardless of the expense to other beings. It is necessary that the ultimate man should be one who can obtain happiness without deducting from the happiness of others. The first of these constitutions has to be moulded into the last. And the manifold evils which have filled the world for these thousands of years-the murders, enslavings, and robberies-the tyrannies of rulers, the oppressions of class, the persecutions of sect and party, the multiform embodiments of selfishness in uniust laws, barbarous customs, dishonest dealings, exclusive manners, and the like-simply illustrate the disastrous working of this original and once needful constitution, now that mankind has grown into conditions for which it is not fitted-are nothing but symptoms of the suffering attendant on the process of adapting humanity to its new circumstances.

But why, it may be asked, has the adaptation gone on so slowly?

The answer is, that the new conditions to which adaptation has been taking place have themselves grown up but slowly. The warfare between man and the creatures at enmity with him has continued down to the present time, and over a large portion of the globe is going on now. Where the destructive propensities are on the eve of losing their gratification, they make to themselves artificial spheres of exercise by gamepreserving, fox-hunting, cock-fights, bullfights, bear-baiting; and are so kept in activity. But note, chiefly, that the old predatory disposition is in a certain sense self-maintained. For it generates between men and men hostile relationships similar to those which it generates between men and inferior animals; and by doing so provides itself a lasting source of excitement. This happens inevitably. The desires of the savage acting, as we have seen, indiscriminately, necessarily lead to quarrels of individuals, to fightings of tribes, to feuds of clan with clan, to wars of nations.

Hitherto, then, human character has changed but slowly, because it has been subject to two conflicting sets of conditions. On the one hand, the discipline of the social state has been developing it into the sympathetic form; while on the other hand, the necessity for self-defence partly of man against brute, partly of man against man, and partly of societies against one another, has been maintaining the old unsympathetic form. And only where the influence of the first set of conditions has exceeded that of the last, and then only in proportion to the excess, has modification taken place.

Regarded thus, civilization is a development of man's latent capabilities under favourable circumstances; which favourable circumstances, mark, were certain some time or other to occur. Those complex influences underlying the higher orders of natural phenomena, but more especially those underlying the organic world, work in subordination to the law of probabilities. A plant, for instance, produces thousands of seeds. The greater part of these are destroyed by creatures which live upon them, or fall into places where they cannot germinate. Of the young plants produced by those which do germinate, many are smothered by their neighbours; others are blighted by insects, or eaten up by animals; and, in the average of cases, only one of them produces a perfect specimen of its species which, escaping all dangers, brings to maturity seeds enough to continue the race. Thus it is also with every kind of creature. Thus it is also, as M. Quetelet has shown, with the phenomena of human life. Thus was it even with the germination and growth of societies. The seeds of civilization existing in the aboriginal man, and distributed over the Earth by his multiplication, were certain in the lapse of time to fall here and there into circumstances fit for their development; and, in spite of all blightings and uprootings, were certain, by sufficient repetition of these occurrences, ultimately to originate a civilization which should

The forces at work exterminate such

sections of mankind as stand in the way, with the same sternness that they exterminate beasts of prey and herds of useless ruminants. Just as the savage has taken the place of lower creatures. so must he, if he have remained too long a savage, give place to his superior. And, observe, it is necessarily to his superior that, in the majority of cases, he does give place. For what are the pre-requisites to a conquering race? Numerical strength, or more powerful nature, or an improved system of warfare; all of them indications of advancement. Numerical strength implies certain civilizing antecedents. Deficiency of game may have necessitated agricultural pursuits, and so made the existence of a larger population possible; or distance from other tribes may have rendered war less frequent, and so have prevented its perpetual decimations; or accidental superiority over neighbouring tribes, may have led to the final subjugation and enslaving of these: in any of which cases, the comparatively peaceful condition resulting must have allowed progress to commence. Evidently, therefore, the conquest of one people over another has been, in the main, the conquest of the social man over the anti-social man; or, strictly speaking, of the more adapted over the less adapted.

In another mode, too, the continuance of the unsympathetic character has indirectly aided civilization while it has directly hindered it; namely, by giving rise to slavery. It has been truly observed that only by such stringent coercion as is exercised over men held in bondage, could the needful power of continuous application have been developed. Devoid of this, as from his habits of life the aboriginal man necessarily was (and as, indeed, existing specimens show), probably the severest discipline continued for many generations, was required to make him submit contentedly to the necessities of his new state. And if so, the barbarous selfishness which maintained that discipline must be considered as having worked a

collateral benefit, though in itself so radically bad.

Let not the reader be alarmed. Let him not fear that these admissions will excuse new invasions and new oppressions. Nor let any one who fancies himself called upon to take Nature's part in this matter, by providing discipline for idle negroes or others, suppose that these dealings of the past will serve for precedents. Rightly understood, they will That phase of do no such thing. civilization during which forcible supplantings of the weak by the strong, and systems of savage coercion, are on the whole advantageous, is a phase which spontaneously and necessarily gives birth to these things. It is not in pursuance of any calmly-reasoned conclusions respecting Nature's intention that men conquer and enslave their fellows-it is not that they smother their kindly feelings to subserve civilization; but it is that, as yet constituted, they care little what suffering they inflict in the pursuit of gratification, and even think the achievement and exercise of mastery honourable. As soon, however, as there arises a perception that these subjugations and tyrannies are not right-as soon as the sentiment to which they are repugnant becomes sufficiently powerful to suppress them, it is time for them to cease. The question altogether depends on the amount of moral feeling possessed by men, or, in other words, on the degree of adaptation to the social state they have undergone. Unconsciousness that there is anything wrong in exterminating inferior races, or in reducing them to bondage, presupposes an almost rudimentary state of men's sympathies and their sense of human rights. The oppressions they then inflict and submit to, are not, therefore, detrimental to their characters-do not retard in them the growth of social sentiments; for these have not yet reached a development great enough to be offended by such doings. And hence the aids given to civilization by clearing the Earth of its least advanced inhabitants, and by

forcibly compelling the rest to acquire industrial habits, are given without moral adaptation receiving any corresponding check. Quite otherwise it is, however, when the flagitiousness of these gross forms of injustice begins to be recognized. Then the times give proof that the old régime is no longer fit. Further progress cannot be made until the newly-felt wrong has been done away or diminished. Were it possible under such circumstances to uphold past institutions and practices, it would be at the expense of a continual searing of men's consciences. Before a forced servitude could be again established for the industrial discipline of eight hundred thousand Jamaica blacks, the thirty millions of English whites who established it would have to retrograde in all things -in truthfulness, fidelity, generosity, honesty, and even in material condition; for to diminish men's moral sense is to diminish their fitness for acting together, and, therefore, to render the best producing and distributing organizations impracticable. illustration, this, of the economy of Nature. While the injustice of conquests and enslavings is not perceived, they are on the whole beneficial; but as soon as they are felt to be at variance with the moral law, the continuance of them retards adaptation in one direction more than it advances in another: a fact which our new preacher of the old doctrine that might is right, may profitably consider a little.

Contrasted as are their units, primitive communities and advanced ones must essentially differ in the principles of their structure. Like other organisms, the social organism has to pass in the course of its development through temporary forms, in which sundry of its functions are fulfilled by appliances destined to disappear as fast as the ultimate appliances become efficient. Associated humanity has larval appendages analogous to those of individual creatures.

But deciduous institutions imply decid-

uous sentiments. Dependent as they are upon popular character, established political systems cannot die out until the feeling which upholds them dies out. Hence, during man's apprenticeship to the social state, there must predominate in him some impulse corresponding to the arrangements requisite; which impulse diminishes as the probationary organization made possible by it, merges into the ultimate organization. The nature and operation of this impulse now demand our attention.

"I had so great a respect for the memory of Henry IV.," said the celebrated French robber and assassin, Cartouche, "that had a victim I was pursuing taken refuge under his statue on the Pont Neuf, I would have spared his life." An apt illustration, this, of the co-existence of profound hero-worship with the extremest savageness, and of the means hero-worship affords whereby the savage may be ruled. For the antisocial man to be transformed into the social man, he must live in the social state. But how can a society be maintained when, by the hypothesis, the aggressive desires of its members are destructive of it? Evidently its members must possess some counterbalancing tendency which shall keep them in the social state despite the incongruity, and which shall diminish as adaptation to the new circumstances renders restraint less needful. Such counterbalancing tendency we have in this sentiment which leads men to prostrate themselves before any manifestation of power, be it in chief, feudal lord, king, or constitutional government.

Facts illustrate this alleged connexion between strength of hero-worship and strength of the aggressive propensities, and other facts illustrate the simul-

taneous decline of both.

In some of the Pacific isles, where the immolation of children to idols, and the burying of parents alive, are common, "so high is the reverence for hereditary chieftainship that it is often connected

with the idea of Divine power." In Fiji complete absolutism co-exists with rampant cannibalism. We read of human hecatombs in connexion with the extremest prostration of subjects to rulers, as in Dahomy. There is autocratic government, too, for the bloodthirsty Mongolian races. Both positive and negative proof of this association is given by Mr. Grote, where he says, "In no city of historical Greece did there prevail either human sacrifices or deliberate mutilations, such as cutting off the nose, ears, hands, feet, &c., or castration, or selling of children into slavery, or polygamy, or the feeling of unlimited obedience towards one man; all of them customs which might be pointed out as existing amongst the contemporary Carthaginians, Egyptians, Persians, Thracians," &c. If we consult mediæval history, there, along with loyalty strongly manifested, are the right of private war, constant wearing of arms, religious martyrdoms and massacres, &c., to prove that life was held in less respect than now. And we see that in recent times among ourselves, diminished reverence for authority has occurred simultaneously with diminished sanguinariness in our criminal code.

That infringements of personal liberty are greatest where awe of power is greatest, is in some sort a truism; seeing that forced servitude, through which alone extensive violation of human liberty can be made, is impossible unless the sentiment of power-worship is strong. Thus, the ancient Persians could never have allowed themselves to be considered the private property of their monarchs, had not been for the overwhelming influence of this sentiment. But that such submission is associated with a defect of moral sense, is best seen in the acknowledged truth that readiness to cringe is accompanied by an equal readiness to tyrannize. Satraps lorded it over the people as their king over them. The Helots were not more coerced by their Spartan masters than these in turn by their oligarchy. Of the servile Hindoos we are told that "they indemnify themselves for their passiveness to their superiors by their tyranny, cruelty, and violence to those in their power." During the feudal ages, while the people were bondsmen to the nobles, the nobles were vassals to their kings, their kings to the pope. In Russia, at the present moment, the aristocracy are dictated to by their emperor much as they themselves dictate to their serfs.¹

Prevalence of theft is similarly associated with a predominance of the loyaltyproducing faculty. Books of travels give proof that among uncivilized races pilfering and the irresponsible power of chiefs co-exist. The piracy of the Malays and of the Chinese, and the long-continued predatory habits of the Arab races, both on land and sea, exist in conjunction with obedience to despotic rule. "One quality," says Kohl, "which the Lettes show, with all enslaved tribes, is a great disposition to thieving." The Russians, to whom worship of their emperor is a luxury, confess openly that they are cheats, and laugh over the confession. The Poles, whose servile salutation is-"I throw myself under your feet," and among whom nobles are cringed to by the Jews and citizens, and these again by the people, are certainly not noted for probity. Turning to the superior races, we find that they, too, have passed through phases in which this same relationship of characteristics was marked. The times when subjection of serfs to feudal lords was strongest, were times of universal rapine. Germany a very large proportion of the rural nobility lived by robbery": their castles being built with a special view to this occupation, and that even by ecclesiastics.2 Burghers were fleeced, towns

¹ This was written before serfdom was

2 "An Archbishop of Cologne having built a fortress of this kind, the governor inquired how he was to maintain himself, no revenue having been assigned for that purpose. The prelate only desired him to remark, that the castle was situated near the junction of four cross roads."—Hallam's Middle Ages.

were now and then sacked, and Jews were tortured for their money. Kings were as much thieves as the rest. They laid violent hands on the goods of their vassals, like John of England and Philip Augustus of France; they cheated their creditors by debasing the coinage; they impressed men's horses without paying for them; and they seized the goods of traders, sold them, and pocketed a large part of the proceeds. Meantime, while freebooters overran the land pirates covered the sea: the Cinque Ports and St. Malo being the head quarters of those infesting the English Channel.

Between these days and ours, the gradual decline of loyalty—as shown in the extinction of feudal relationships, in the abandonment of divine right of kings, in the reduction of monarchical power, and in the comparative leniency with which treason is now punished—has accompanied an equally gradual increase of honesty, and of regard for people's lives and liberties. By how much men are still deficient in respect for one another's rights, by so much are they still penetrated with respect for authority; and we may even trace in existing classes a relation between these characteristics. Of such meaning is the observation respecting convicts, quoted and confirmed by Captain Maconochie, that "a good prisoner (i.e., a submissive one) is usually a bad man."1 If, again, we turn over the newspapers which circulate among court-satellites and chronicle the movements of the haut-ton, which ascribe national calamities to the omission of a royal title from a new coin, and which apologize for Continental despots; we read in them excuses for war and standing armies, sneerings at "peace-mongers," defences of capital punishment, condemnations of popular enfranchisement, diatribes against freedom of exchange, rejoicings over territorial robberies, and vindications of church-rate seizures: showing that, where belief in the sacredness of authority most lingers, belief in

¹ See pamphlets on the Mark System of Discipline.

the sacredness of life, of liberty, and of property, is least displayed.

The fact that, during civilization, awe of authority and regard for equity vary inversely, is simply the obverse of the fact already hinted, that society is possible so long only as they continue to do this. Evidently, if men are to live together, the absence of internal power to rule themselves rightly towards each other necessitates the presence of external power to enforce such behaviour as may make association tolerable; and this power can become operative only if reverenced. So that wild races deficient in the allegiance-producing sentiment cannot enter into a civilized state at all, but have to be supplanted by others which can. And it must further follow that if in any community loyalty diminishes at a greater rate than equity increases, there will arise a tendency towards social dissolution—a tendency which the populace of Paris threaten to illustrate.1

How needful the continuance of a savage selfishness renders the continuance of a proportionate amount of powerworship may be perceived daily. Examine into trade practices; read over business correspondence; or get a solicitor to detail his conversations with clients, you will find that in most cases conduct depends, not upon what is right, but upon what is legal. Provided they "keep o' the windy side of the law," the great majority are but little restrained by regard for strict rectitude. The question with your everyday man of the world is, not-May the claimant justly require thus much of me? but rather-"Is it so nominated in the bond?" If "an action will lie," such an one will commonly enough take proceedings to obtain what he knows himself not equitably entitled to; and if "the law allows it and the court awards it," will pocket all he can get without scruple. When we find doings like these regarded as matters of course,

And which they have since illustrated.

and those guilty of them passing for respectable men—when we thus find that so many will deal fairly by their fellows only on compulsion—we discover how requisite is the sentiment from which the compelling instrumentality derives its force.

Without doubt this sentiment has begotten many gigantic evils, some of which it still nurtures. The various superstitions that have prevailed, and that still prevail, as to the great things legislatures can do, and the disastrous meddlings growing out of these superstitions, are due to it. The veneration which produces submission to a Government unavoidably invests that Government with proportionately high attributes; for being in essence a worship of power, it can be strongly drawn out towards that only which either has great power, or is believed to have it. Hence the old delusions that rulers can fix the value of money, the rate of wages, and the price of food. Hence the still current fallacies about preventing distress, easing monetary pressures, and curing over-population by law. Hence, also, the monstrous, though generallyreceived doctrine, that a legislature may equitably take people's property to such extent, and for such purposes, as it thinks fit. Yet, in spite of all thisin spite of the false theories and mischievous interferences, the numberless oppressions and miseries, in one way or other traceable to it-we must admit that this power worship has fulfilled, and still fulfils, a very important function, and that it may advantageously last as long as it can.

That it cannot last longer than needful may be readily proved. The very feeling, during whose minority it exercises regency over men, becomes the destroyer of its authority. Between the temporary ruler and the ultimate rightful one, there is an unceasing conflict, in which the wane of influence on the one side is necessitated by its growth on the other.

For, as already shown, the sense of

rights, by whose sympathetic excitement men are led to behave justly towards one another, is the same sense of rights by which they are prompted to assert their own claims—their own freedom to exercise their faculties—and to resist every encroachment. This impulse brooks no restraint, save that imposed by fellow feeling; and disputes all assumption of extra privilege, by whomsoever made. Consequently, it is in perpetual antagonism with a sentiment which delights in subserviency. "Reverence this authority," suggests power-worship. "Why should I? who set it over me?" demands instinct of freedom. do what your Highness bids," says the one with bated breath. "Pray, sir," shouts the other, "who are you, that you should dictate to me?" "This man is divinely appointed to rule over us, and we ought therefore to submit," argues the one. "I tell you, no," replies the other; "we have divinely-endorsed claims to freedom, and it is our duty to maintain them." And thus the controversy goes on: conduct during each phase of civilization being determined by the relative strengths of the two feelings. While yet too feeble to be operative as a social restraint, moral sense, by its scarcely-heard protest, does not hinder a predominant hero-worship from giving possibility to the most stringent despotism. Gradually, as it grows strong enough to deter men from the grosser trespasses on one another, it also grows strong enough to struggle successfully against that coercion which is no longer required.

Of course the institutions of any given age exhibit the compromise made by these contending sentiments at the signing of their last truce. Between the state of unlimited government arising from supremacy of the one feeling, and the state of no government arising from supremacy of the other, lie intermediate forms of political organization, beginning with "despotism tempered by assassination," and ending with that highest development of the representa-

tive system, under which the right of constituents to instruct their delegates is fully admitted: a system which, by making the nation at large a deliberative body, and reducing the legislative assembly to an executive, carries selfgovernment to the fullest extent compatible with the existence of a ruling power. Of necessity the mixed constitutions which characterize this transition period, are in the abstract absurd. The two feelings, answering to the popular and monarchical elements, being antagonistic, give utterance to antagonistic ideas. And to suppose that these can be consistently united, is to suppose that yes and no can be reconciled. The monarchical theory is, that the people are in duty bound to submit themselves with all humility to a certain individual —ought to subordinate their wills to his will. Contrariwise, the democratic theory -either as specifically defined, or as embodied in our own constitution under the form of a power to withhold supplies, and in the legal fiction that the citizen assents to the laws he has to obey —is, that the people ought not to be subject to the will of one, but should fulfil their own wills. Now these are flat contradictions. If a king may rightfully claim obedience, then should that obedience be entire; else there starts up the unanswerable question-why must we obey in this and not in that? But if men may rightfully rule themselves, then should they rule themselves altogether. Otherwise it may be asked—why are they their own masters in such and such cases, and not in the rest?

Nevertheless, though these mixed governments, combining as they do two mutually destructive hypotheses, are utterly irrational in principle, they must of necessity exist, so long as they are in harmony with the mixed constitution of the partially-adapted man. And it seems that the radical incongruity pervading them cannot be recognized by men, while there exists a corresponding incongruity in their own natures: a good illustration of the law that opinion is

ultimately determined by the feelings, and not by the intellect.

How completely, indeed, conceptions of right and wrong in these matters, depend on the balance of impulses existing in men, may be worth considering a moment. And first, observe that no tracing out of actions to their final good or bad consequences, is, by itself, capable of generating approbation or reprobation of those actions. Could it do this, men's moral codes would be high or low, according as they made these analyses well or ill, that is-according to their intellectual acuteness. Whence it would follow that, in all ages and nations, men of equal intelligence should have like ethical theories, while contemporaries should have unlike ones, if their reflective powers are unlike. But facts do not answer to these inferences. On the contrary, they point to the law above specified. Both history and daily experience prove to us that men's ideas of rectitude, correspond to the sentiments and instincts predominating in them. We constantly read of despots defending their claims to unlimited sway as being divinely authorized. The rights of rival princes were of old asserted by their respective partizans, and are still asserted by modern legitimists, with a warmth like that with which an ardent democrat asserts the rights of man. To those living in feudal limes, so unquestionable seemed the duty of serfs to obey their lords, that Luther (no doubt acting conscientiously) urged the barons to vengeance on the rebellious peasants; calling on all who could "to stab them, cut them down, and dash their brains out, as if they were mad dogs." Moreover, we shall find that deficiency of the appropriate sentiment disables the mind from realizing the title of the human being to freedom. Thus, Plato could conceive of nothing better for his ideal republic than a system of class despotism; and, indeed, up to his time, and long after it, there seems to have existed no man who saw anything wrong in slavery. It is narrated of Colonel D'Oyley, the first governor of Jamaica. that within a few days after having issued an order "for the distribution to the army of 1,701 Bibles," he signed another order for the "payment of the summe of twenty pounds sterling, out of the impost money, to pay for fifteen doggs, brought by John Hoy, for the hunting of the negroes." The holding of slaves by ministers of religion in America is a parallel fact. Dr. Moberly, of Winchester College, has written a book to defend fagging; which he says, as a system of school-government, gives "more security of essential deep-seated goodness than any other which can be devised." Again, in a recent pamphlet, signed "A Country Parson," it is maintained that "you must convert the Chartist spirit as you would reform the drunkard's spirit, by showing that it is a rebellion against the laws of God." But the strangest peculiarity exhibited by those deficient in the sense of rightsor rather that which looks the strangest to us—is their inability to recognize their own claims. We are told, for instance, by Lieutenant Bernard, that in the Portuguese settlements on the African coast, the free negroes are "taunted by the slaves as having no white man to look after them, and see them righted when oppressed"; and it is said that in America the slaves themselves look down upon the free blacks, and call them

To account, by any current hypothesis, for the numberless disagreements in men's ideas of right and wrong here briefly exemplified, seems scarcely possible. But on the theory that opinion is a resultant of moral forces, whose equilibrium varies with every race and epoch—that is, with every phase of adaptation—the rationale is evident. Nor indeed, considering the matter closely, does it appear that society could ever hold together were not opinion thus dependent on the balance of feelings.

¹ Three Years' Cruise in the Mozambique Channel.

For, were it otherwise, races yet needing coercive government might reason their way to the conclusion that coercive government is bad, as readily as more advanced races. And did they do this, social dissolution would ensue; for they would not then remain contented under that stringent rule needed to keep them in the social state.

The process by which a change of political arrangements is effected, when the incongruity between them and the popular character becomes sufficient, must be itself in keeping with that character, and must be violent or peaceful accordingly. There are not a few who exclaim against all revolutions wrought out by force of arms; forgetting that the quality of a revolution, like that of an institution, is determined by the nature of those who make it. Moral suasion is very admirable; good for us -good, indeed, for all who can be induced to use it. But to suppose that in the earlier stages of social growth, moral suasion can be employed, or, if employed, would answer, is to overlook the conditions. Stating the case mechanically, we may say that as, in proportion to their unfitness for associated life, the framework within which men are restrained must be strong, so must the efforts required to break up that framework, when it is no longer fit, be convulsive. The existence of a Government which does not bend to the popular willa despotic Government—presupposes several circumstances which make any change but a violent one impossible. First, for coercive rule to have been practicable, implies in the people a predominance of that awe of power ever indicative of still lingering savageness. Moreover, with a large amount of powerworship present, disaffection can take place only when the accumulated evils of misgovernment have generated great exasperation. Add to which, that as abundance of the sentiment upholding external rule, involves lack of the sentiments producing internal rule, no such

check to excesses as that afforded by a due regard for the lives and claims of And where others, can be operative. there are comparatively active destructive propensities, extreme anger, and deficient self-restraint, violence is inevitable. Peaceful revolutions occur under quite different circumstances. become possible only when society, no longer consisting of members so antagonistic, begins to cohere from its own internal organization, and needs not be kept together by unvielding external restraints; and when, by consequence, the force required to effect change is less. They become possible only when men, having acquired greater adaptation to the social state, will neither inflict on one another nor submit to such extreme oppressions; and when, therefore, the causes of popular indignation are diminished. They become possible only when character has grown more sympathetic; and when, as a result of this, the tendency towards angry retaliation is partially neutralized. Indeed, the very idea that reforms may and ought to be effected peacefully, implies a large endowment of the moral sense. Without this, such an idea cannot even be conceived, much less carried out; with this, it may be both.

Hence, we must look on social convulsions as on other natural phenomena. which work themselves out in a certain inevitable, unalterable way. If such and such events had not occurred, say you, the result would have been otherwise; if this or that man had lived, he would have prevented the catastrophe. Do not be thus deceived. These changes are brought about by a power far above individual wills. Incongruity between character and institutions is the disturbing force, and a revolution is the act of restoring equilibrium. Accidental circumstances modify the process, but do not essentially alter the effect.

That these violent overturnings of early institutions fail to do what their originators hope, and that they finally result in the setting up of institutions not much better than those superseded, is quite true. But it is none the less true that the modifications they effect can be effected in no other way. Nonadaptation necessitates a bad mode of making changes, as well as a bad political organization. Not only must the habitual rule it calls for be severe, but even small ameliorations of this cannot be obtained without much suffering. Conversely, the same causes which render a better social state possible, render the successive modifications of it easier. These occur under less pressure, with smaller disturbance, and more frequently; until, by a gradual diminution in the amounts and intervals of change, the process merges into one of uninterrupted growth.

There is another form under which civilization can be generalized. We may consider it as a progress towards that constitution of man and society required for the complete manifestation of every one's individuality. To be that which he naturally is-to do just what he would spontaneously do-is essential to the full happiness of each, and therefore to the greatest happiness of all. Hence, in virtue of the law of adaptation, our advance must be towards a state in which this entire satisfaction of every desire, or perfect fulfilment of individual life, becomes possible. In the beginning it is impossible. If uncontrolled, the impulses of the aboriginal man produce anarchy. Either his individuality must be curbed or society must dissolve. With ourselves, though restraint is still needful, the private will of the citizen, not being so destructive of order, has more play. And further progress must be towards increased sacredness of personal claims, and a subordination of whatever limits them.

There are plenty of facts illustrating the thesis that under primitive governments the repression of individuality is greatest, and that it becomes less as we advance. Referring to the people of Egypt, Assyria, China, and Hindostan,

as contrasted with those of Greece, Mr. Grote says - "The religious and political sanction, sometimes combined and sometimes separate, determined for every one his mood of life, his creed, his duties, and his place in society, without leaving any scope for the will or reason of the individual himself," The ownership of people by rulers, from its pure form under Darius, through its various modifications down to the time of "L'état c'est moi," and as even still typified among ourselves in the expression, "my subjects," must be considered as a greater or less merging of many individualities in one. The parallel relationships of slaves or serfs to their master, and of the family to its head, have implied the same thing. In short, all despotisms, whether political or religious, whether of sex, of caste, or of custom, may be generalized as limitations to individuality, which it is in the nature of civilization to remove.

Of course, in advancing from the one extreme, in which the State is everything and the individual nothing, to the other extreme, in which the individual is everything and the State nothing, society must pass through many modified structures. Aristocracy and democracy are not, as they have been called, separate and conflicting principles; but they and their various mixtures with each other and with monarchy, mark the stages in this progress towards complete individuality. Nor is it only by amelioration of governmental forms that the growth of private claims as opposed to public ones is shown. It is shown, too, by the alteration in voluntary unions-in political parties, for instance; the manifest tendency of which is towards dissolution by internal divisions, by diminution of power over their members, by increasing heterogeneity of opinion: that is-by the spread of a personal independence Still better do the fatal to them. changes in religious organizations illustrate this law. That multiplication of sects which has been going on in these latter times with increasing rapidity, and which is now so abundantly exemplified by the severing of the Establishment into Evangelical, High Church, and Puseyite; again, by the Free Church secession: again, by the schism of the Methodists; again, by Unitarian differences; again, by the splitting-off of numberless local congregations not to be classed; and, again, by the preaching that identity of opinion should not be the bond of union -the universal tendency to separate thus exhibited, is simply one of the ways in which a growing assertion of individuality comes out. Ultimately, by continual sub-division, what we call sects will disappear; and in place of that artificial uniformity obtained by stamping men after an authorized pattern, there will arise one of Nature's uniformitiesa general similarity qualified by numerous small differences.

From the point of view now arrived at, we may discern how what is termed in our artificial classifications of truth, morality, is essentially one with physical truth—is, in fact, a species of transcendental physiology. That condition of things dictated by the law of equal freedom-that condition in which the individuality of each may be unfolded without limit, save the like individualities of others—that condition towards which, as we have just seen, men are progressing, is a condition towards which the whole creation tends. Already it has been incidentally pointed out that only by entire fulfilment of the moral law can life become complete; and now we shall find that all life whatever may be defined as a quality, of which aptitude to fulfil this law is the highest

A theory of life developed by Coleridge has prepared the way for this generalization. "By life," says he, "I everywhere mean the true idea of life, or that most general form under which life manifests itself to us, which includes all other forms. This I have stated to be the tendency to individuation; and the degrees or intensities of life to consist in the progressive realizations of this

tendency." 1 To make this definition intelligible, a few of the facts sought to be expressed by it must be specifiedfacts exemplifying the contrast between low and high types of structure and low

and high degrees of vitality.

Restricting our illustrations to the animal kingdom, and beginning where the vital attributes are most obscure, we have, for instance, in the Porifera, creatures consisting of nothing but amorphous semi-fluid jelly, supported upon horny fibres (sponge). This jelly possesses no sensitiveness, has no organs, absorbs nutriment from the water which permeates its mass, and, if cut in pieces, lives on, in each part, as before. So that this "gelatinous film," as it has been called, shows little more individuality than a lump of inanimate matter; for, like that, it has no greater completeness than the pieces it is divided into. In some compound polyps which stand next, and with which Coleridge commences, the progress towards individual-

1 At the time I wrote this I was not aware that Coleridge was indebted to Schelling for this idea. When in 1864, while writing The Classification of the Sciences, and seeking for the most general truth presented by physical changes, it became manifest that everywhere and always there goes on either integration of matter and concomitant dissipation of motion, or absorption of motion and concomitant disintegration of matter-when it became manifest that the integration of matter and concomitant dissipation of motion, is the primary trait of all Evolution, a light was thrown on this idea of Schelling. The conception of an individual is a metaphysical one, and the tendency to individuation cannot be represented in physical terms. But since the integration of matter and concomitant dissipation of motion, is a process by which there is formed an aggregate-a distinct object-an individual something; it is clear that the primary process of Evolution may, when looked at apart from any physical interpretation, be considered as resulting from a tendency to individuation. It is clear, too, that this is not a trait of living things alone, but is a trait of all evolving things, inorganic as well as organic, and that only by a forced and artificial meaning given to the word "life," can it be regarded as a definition of life. I have, however, thought it best to let the argument which runs throughout the following pages retain its original shape. The reader will easily translate the successive statements into evolutionary language.

ity is manifest; for there is now distinction of parts. To the gelatinous mass with canals running through it, we have superadded, in the Alcyonidae, a number of digestive sacks, with accompanying mouths and tentacles. Here is, evidently, a partial segregation into individualities. There is still complete community of nutrition, while each polyp has a certain independent sensitiveness and tractility. Let us look next at the common Hydræ, or fresh-water polyps of our ponds. These creatures multiply by gemmation, that is, by the budding out of young ones from the body of the parent. "During the first period of the formation of these sprouts, they are evidently continuous with the general substance from which they arise; and even when considerably perfected, and possessed of an internal cavity and tentacula, their stomachs freely communicate with that of their parent. . . . As soon as the newly-formed hydra is capable of catching prey, it begins to contribute to the support of its parent; the food which it captures passing through the aperture at its base into the body of the original polyp. At length, when the young is fully formed, and ripe for independent existence, the point of union between the two becomes more and more slender, until a slight effort on the part of either is sufficient to detach them, and the process is completed. . . . Sometimes six or seven gemmæ have been observed to sprout at once from the same hydra; and although the same process is concluded in twenty-four hours, not unfrequently a third generation may be observed springing from the newlyformed polyps even before their separation from their parent; eighteen have in this manner been seen united into one group." Here is a creature which cannot strictly be called either simple or compound. In the alcyonide polyp many individuals are permanently united together. In this genus they are temporarily united in so far as particular individuals are concerned, but otherwise permanently so; for there is always a

group, though that group keeps changing its members.

In independent organisms the law is still seen in successive improvements of structure. By greater individuality of parts-by greater distinctness in the natures and functions of these, creatures possessing high vitality are distinguished from inferior ones. Those Hydræ just referred to, which are mere bags, with tentacles round their orifices, may be cut into parts with impunity: the parts severally undertake all the functions. Here, then, is evidently no speciality of character; the duties of all structures are performed by one tissue, which is not yet individualized into separate organs, adapted to separate ends. The individuation of organs is traceable throughout the whole range of animal life.

The changes of vital manifestation associated with, and consequent upon, these changes of structure, have the same significance. To possess a greater variety of senses, of instincts, of powers, of qualities—to be more complex character and attributes, is to be more distinguishable from all other things; or to exhibit a more marked individuality. For, manifestly, as there are some properties which all entities, organic and inorganic, have in common, namely, weight, mobility, inertia, &c.; and as there are additional porperties which all organic entities have in common, namely, powers of growth and multiplication; and as there are yet further properties which the higher organic entities have in common, namely, sight, hearing, &c.; then those still higher organic entities possessing characteristics not shared in by the rest, thereby differ from a larger number of entities than the rest, and differ in more points—that is, are more separate, more individual. Observe, again, that the greater power of selfpreservation shown by beings of superior type may also be generalized under same term-a "tendency to individuation." The lower the organism, the more it is at the mercy of external circumstances. It is continually liable to be destroyed by the elements, by want of food, by enemies; and eventually is so destroyed in nearly all cases. That is, it lacks power to preserve its individuality. Conversely, where there is strength, sagacity, swiftness (all of them indicative of superior structure), there is corresponding ability to prevent the individuality from being so easily dissolved; and therefore the individuation is more complete.

In man we see the highest manifestation of this tendency. By virtue of his complexity of structure, he is furthest removed from the inorganic world in which there is least individuality. Again, his intelligence and adaptability commonly enable him to maintain life to old age-to complete the cycle of his existence: that is, to fill out the limits of this individuality to the full. Again, he is self-conscious; that is, he recognizes his own individuality. And, as lately shown, even the change observable in human affairs is still towards a greater development of individuality-may still be described as "a tendency to individuation."

But note lastly, and note chiefly, as being the fact to which the foregoing sketch is introductory, that what we call the moral law—the law of equal freedom -is the law under which individuation becomes perfect; and that ability to recognize and act up to this law, is the final endowment of humanity-an endowment now in process of evolution. The increasing assertion of personal rights, is an increasing demand that the external conditions needful to a complete unfolding of the individuality shall be respected. Not only is there now a consciousness of individuality, and an intelligence whereby individuality may be preserved; but there is a perception that the sphere of action requisite for due development of the individuality may be claimed; and a correlative desire to claim it. And when the change at present going on is complete, none will be hindered from duly unfolding their natures; for while every one maintains his own claims, he will respect the like claims of others. Then, there will no longer be legislative restrictions and legislative burdens; for by the same process these will have become both needless and impossible. Then will there exist beings whose individualities can be expended to the full in all directions. And thus, perfect morality, perfect individuation, and perfect life will be simultaneously realized.

Yet must this highest individuation be joined with the greatest mutual dependence. Paradoxical though the assertion looks, the progress is at once towards complete separateness and complete union. But the separateness is of a kind consistent with the most complex combinations for fulfilling social wants; and the union is of a kind that does not hinder entire development of each personality. Civilization is evolving a state of things and a kind of character, in which two apparently conflicting requirements are reconciled. To achieve the greatest sum of happiness, there must, on the one hand, exist an amount of population maintainable only by the best possible system of production; that is, by the most elaborate subdivision of labour; that is, by the extremest mutual dependence; while, on the other hand, each individual must have the opportunity to do whatever his desires prompt. Clearly, these two conditions can be harmonized only by the adaptation humanity is undergoing-that process during which all desires inconsistent with the most perfect social organization are dying out, and other desires corresponding to such an organization are being developed. How this will eventuate in producing at once perfect individuation and perfect mutual dependence, may not be at once obvious; but probably an illustration will sufficiently elucidate the matter. Here are certain domestic affections, which can be gratified only by the establishment of relationships with other beings. In the absence of those beings, and the consequent dormancy of the feelings with which they are regarded, life is incomplete—the individuality is shorn of its fair proportions. Now as the normal unfolding of the conjugal and parental elements of the individuality, depends on having a family; so, when civilization becomes complete, will the normal unfolding of all other elements of the individuality depend upon the existence of the civilized state. that kind of individuality will be acquired which finds in the most highly-organized community the fittest sphere for its manifestation—which finds in each social arrangement a condition answering to some faculty in itself-which could not, in fact, expand at all, if otherwise circumstanced. The ultimate man will be one whose private requirements coincide with public ones. He will be that manner of man who, in spontaneously fulfilling his own nature, incidentally performs the functions of a social unit; and yet is only enabled so to fulfil his own nature by all others doing the like.

How truly, indeed, human progress is towards greater mutual dependence, as well as towards greater individuation how truly the welfare of each is daily more involved in the welfare of all-and how truly, therefore, it is the interest of each to respect the interest of all, may, with advantage, be illustrated at length; for it is a fact of which many seem woefully ignorant. Men cannot break that vital law of the social organism—the law of equal freedom—without penalties in some way or other coming round to Being themselves members of the community, they are affected by whatever affects it. Upon the goodness or badness of its state depends the greater or less efficiency with which it ministers to their wants; and the less or greater amount of evil it inflicts on them. Through those vicious arrangements that hourly gall them, they feel the accumulated result of all sins against the social law: their own sins included. And they suffer for these sins, not only in extra restraints and alarms, but in the

extra labour aud expense required to compass their ends.

That every trespass produces a reaction, partly general and partly special -a reaction which is extreme in proportion as the trespass is great—has been more or less noticed in all ages. the remark is as old as the time of Thales, that tyrants rarely die natural deaths. From his day to ours, the thrones of the East have been continually stained with the blood of their successive occupants. The early histories of all European States. and the recent history of Russia, illustrate the same truth; and if we are to judge by his habits, the present Czar lives in constant fear of assassination.1 Nor do we find that those who bear universal sway, and seem able to do as they please, can really do so. limit their own freedom in limiting that of others: their despotism recoils, and puts them also in bondage. We read, for instance, that the Roman emperors were the puppets of their soldiers. the Byzantine palace," says Gibbon, "the emperor was the first slave of the ceremonies he imposed." Speaking of the tedious etiquette of the time of Louis le Grand, Madame de Maintenon remarks-" Save those only who fill the highest stations, I know of none more unfortunate than those who envy them. If you could only form an idea of what it is!" The same reaction is felt by slave-owners. Some of the West India planters have acknowledged that before negro emancipation they were the greatest slaves on their estates. The Americans, too, are shackled in various ways by their own injustice. In the South, the whites are self-coerced, that they may coerce the blacks. Marriage with one of the mixed race is forbidden; there is a slave-owning qualification for senators; a man may not liberate his own slaves without leave; and only at the risk of lynching can any one say a word in favour of abolition.

¹ Nicholas was emperor when this was written; but though he died from natural causes his son was assassinated, and his grandson has been more than once nearly assassinated.

It is, indeed, becoming clear to most that habitual gross transgressions return upon the perpetrators—that "this evenhanded justice commends the ingredients of the poisoned chalice to our own lips"; but it is not yet clear to them that the like is true of those lesser transgressions they themselves persist in. Probably the modern maintainers of class power can see well enough that their feudal ancestors paid dearly for keeping the masses in thraldom. They can see that, what with armour and hidden mail, dimly-lighted rooms, precautions against poison, and constant fears of treachery, these barons had but uncomfortable lives. They can see that in Jacqueries, in Gallician massacres, and French revolutions, there arrive fatal settlements of long-standing balances. But they cannot see that their own inequitable deeds, in one way or other, come home to them. Just as these feudal nobles mistook the evils they suffered under for unalterable ordinations of Nature, never dreaming that they were the reflex results of tyranny, so do their descendants fail to perceive that many of their own unhappinesses are similarly generated.

And yet, while in some cases it is scarcely possible to trace the secret channels through which our misbehaviour to others returns upon us, there are other cases in which the reaction is palpable. People rushing out of a theatre on fire, and in their eagerness to get before one another jamming up the doorways, offer a good example of unjust selfishness defeating itself. In such cases it is clear enough, that by trespassing upon the claims of others, men hurt themselves The reaction is here direct and immediate. In other cases reaction comes round by some circuitous route, or after a considerable lapse of time, or in an unrecognized form. The squire who thinks it good policy to clear his estate of cottages, and saddle some other place with the paupers, forgets that the landowners in neighbouring parishes will eventually defeat him by doing the same; or that if he is so situated as to settle his labourers on a town, the walking of extra miles to and fro must lower the standard of a day's work, raise the cost of cultivation, and, in the end, decrease rent. Nor does he see that by the overcrowded bedrooms and neglected repairs to which this policy leads, he is generating debility or disease, and raising his poors'-rates in one way, while he lowers them in another. The Dorsetshire farmer who pays wages in tailings of wheat charged above market price, imagines he is economizing. It never occurs to him that he loses more than the difference by petty thefts, by the destruction of his hedges for fuel, by the consequent pounding of his cattle, and by the increase of county-rates for the prosecution of robbers and poachers. It seems very clear to the tradesman that an extra profit made by adulterating goods, is so much pure gain; and for a while, perhaps, it may be. By-and-by, however, his competitors do as he does, and the rate of profit is then brought down to what it was before. Meanwhile the general practice of adulteration has been encouraged—has got into other departments-has deteriorated the articles our shopkeeper buys; and thus, in his capacity of consumer, he suffers from the vicious system he has helped to strengthen. When, during negro apprenticeship, the West Indian planters had to value slaves who wished to buy themselves off, before "the Queen's free," they no doubt thought it cunning to make oath to a higher worth per day than the true one. But when, afterwards, having to pay wages, they had their own estimates quoted to them, and found that the negroes would take nothing less, they probably repented their dishonesty. It is often long before these recoils come, but they do come, nevertheless. See how the Irish landlords have been punished for their rackrenting, their encouragement of middlemen, and their recklessness of popular Note, too, how for having welfare. abetted those who wronged Ireland, England has to pay a penalty in the shape of loans which are not refunded,

and in the misery produced by the swarms of indigent immigrants, who tend to bring down her own people to their level. Be they committed by many or by few, breaches of equity are in the long run self-defeating. While men continue social units, they cannot transgress the life-principle of society without disastrous consequences somehow or other coming back upon them.

Not only does the ultimate welfare of the citizen demand that he should himself conform to the moral law; it also concerns him that every one else should conform to it. This inter-dependence which the social state necessitates makes all men's business his business, in an indirect way. To people whose eyes do not wander beyond their ledgers, it seems of no consequence how the affairs of mankind go. They think they know better than to trouble themselves about public matters, making enemies and damaging their trade. Yet if they are indeed so selfish as to care nothing for their fellowcreatures while their own flesh-pots are well filled, let them learn that they have a pounds, shillings, and pence interest at stake. Mere pocket-prudence should induce them to further human welfare, if no higher motive will. Can they not see that when buying meat and bread and groceries, they have to give something towards maintaining prisons and police? Can they not see that in the price of a coat they are charged a large per-centage to cover the tailor's bad debts? Every transaction of their lives is in some way hampered by the general immorality. They feel it in the rate of interest demanded for capital, which (neglecting temporary variations) is high in proportion as men are bad.1 They feel it in the amount of attorneys' bills; or in having to suffer robbery, lest the law should commit on them greater robbery.

They feel it in their share of the two and a half millions a year which our metallic currency costs. They feel it in those collapses of trade which follow extensive gambling speculations. It seems to them an absurd waste of time to help in spreading independence among men: and yet, did they call to mind how those railway-shares, which they bought at a premium, went down to a ruinous discount because the other directors cringed to a rich bully, they would learn that the prevalence of a manly spirit may become of money-value to them. They suppose themselves unconcerned in the quarrels of neighbouring nations; and yet, on examination, they will find that a Hungarian war by the loans it calls for, or a Danish blockade by its influence on our commerce, more or less remotely affects their profits, in whatever secluded nook of England they may live. Their belief is that they are not at all interested in the good government of India; and vet a little reflection would show them that they continually suffer from those fluctuations of trade consequent on the irregular and insufficient supply of cotton from America-fluctuations which would probably have ceased, had not India been exhausted by its rulers' extravagance. Not interested? Why even the better education of the Chinese is of moment to them, for Chinese prejudice shuts out English merchants. interested? Why they have a stake in the making of American railways and canals, for these ultimately affect the price of bread in England. Not interested? Why the accumulation of wealth by every people on the face of the Earth concerns them; for while it is the law of capital to overflow from those places where it is abundant to those where it is scarce, rich nations can never fully enjoy the fruits of their own labour until other nations are rich. The well ordering of human affairs in the remotest communities is beneficial to all men: the ill ordering of them injurious to all men. And though the citizen may be but slightly acted upon by each particular

When dishonesty and improvidence are extreme, capital cannot be had under 30 to 40 per cent, as in the Burmese empire, or in England during the reign of King John.—See Mill's Principles of Political Economy.

good or evil influence at work within his own society, and still more slightly by each of those at work within other societies—although the effect on him may be infinitesimal, yet it is on the cumulative result of myriads of these infinitesimal influences that his happiness or misery depends.

Still more clearly seen in this interweaving of personal interests with social interests, when we discover how essentially vital is the connexion between each person and the society of which he is a unit. We commonly enough compare a nation to a living organism. We speak of "the body politic," of the functions of its parts, of its growth, and of its diseases, as though it were a creature. But we usually employ these expressions as metaphors, little suspecting how close is the analogy, and how far it will bear carrying out. So completely, however, is a society organized on the same system as an individual being, that we may perceive something more than analogy between them. Let us look at a few of the facts.

Observe, first, that the parallel becomes far clearer when we learn that the body of an ordinary animal is itself compounded of innumerable microscopic organisms, which possess a kind of independent vitality, which grow by imbibing nutriment from the circulating fluids, and which multiply, as the infusorial monads do, by spontaneous fission. The whole process of development, beginning with the first change in the ovum and ending with the production of an adult creature, is fundamentally a perpetual increase in the number of these cells by the mode of fissiparous generation. On the other hand, that gradual decay witnessed in old age, is in essence a cessation of this increase. During health, the vitality of these cells is subordinated to that of the system at large; and the presence of insubordinate cells implies disease. Thus, in the human being, small-pox arises from the intrusion of a species of cell foreign to

that community of cells of which the body consists;—a cell which, absorbing nourishment from the blood, rapidly multiplies by spontaneous division, until its progeny have diffused themselves throughout the tissues; and if the excreting energies of the system fail to get rid of these aliens, death ensues. In certain states of body, indigenous cells take on new forms of life; and, by continuing to reproduce their like, give origin to parasitic growths, such as cancer. Under the microscope, cancer can be identified by a specific element, known as the cancer-cell. Hence we are warranted in considering the body as a commonwealth of monads, each of which has independent powers of life, growth, and reproduction; each of which unites with a number of others to perform some function needful for supporting itself and all the rest; and each of which absorbs its share of nutriment from the blood. And then thus regarded, the analogy between an individual being and a human society, in which each man, while helping to subserve some public want, absorbs a portion of the circulating stock of commodities brought to his door, is palpable enough.

A still more remarkable fulfilment of this analogy is seen in the fact, that the different kinds of organization which society takes on, in progressing from its lowest to its highest phase of development, are similar in principle to the different kinds of animal organization. Creatures of inferior types are little more than aggregations of numerous like parts—are moulded on what Professor Owen terms the principle of vegetative repetition; and in tracing the forms assumed by successive grades above these, we find a gradual diminution in the number of like parts, and a multiplication of unlike ones. At the one extreme there are but few functions, and many similar agents to each function: at the other, there are many functions, and few similar agents to each function. Thus the visual apparatus in a fly consists of two groups of fixed lenses, numbering in some species 20,000. Every one of these lenses produces an image: but as its field of view is extremely narrow, and as there exists no power of adaptation to different distances, the vision obtained is probably very imperfect. The mammal, on the other hand, possesses but two eyes; but each of these includes numerous appendages. It is compounded of several refracting structures, having different forms and duties. These are capable of various focal adjustments. There are muscles for directing them to the right and to the left, to the ground and to the sky. There is a curtain (the iris) to regulate the quantity of light admitted. There is a gland to secrete, a tube to pour out, and a drain to carry off, the lubricating fluid. There is a lid to wipe the surface, and there are lashes to yield shade and to give warning on the approach of foreign bodies. Now the contrast between these two kinds of visual organs is the contrast between all lower and higher types of structure. If we examine the framework employed to support the tissues, we find it consisting in the Annelida (the common worm, for instance) of an extended series of rings. In the Myriapoda, which stands next above the Annelida, these rings are less numerous and more dense. In the higher Myriapoda, they are united into a comparatively few large and strong segments; while in the Insecta this condensation is carried still further. Speaking of analogous changes in the crustaceans, the lowest of which is constructed much as the centipede, and the highest of which (the crab) has very many of its segments united, Professor Tones says-"And even the steps whereby we pass from the Annelidan to the Myriapod, and from thence to the Insect, the Scorpion, and the Spider, seem to be repeated as we thus review the progressive development of the class before us." Mark, again, that these modifications of the exo-skeleton are paralleled by those of the endo-skeleton. The vertebræ are numerous in fish and in the ophidian

reptiles. They are less numerous in the higher reptiles; less numerous still in mammals; and while their number is diminished, their forms and the functions of their appendages are varied, instead of being, as in the eel or the snake, nearly all alike. Thus, also, is it with locomotive organs. The spines of the echinus and the suckers of the star-fish are multitudinous. So likewise are the legs of the centipede. In the crustaceans we come down to fourteen, twelve, and ten; in the arachnida and insects to eight and six; in the lower mammalia to four; and in man to two. The successive modifications of the digestive cavity are of analogous nature. Its lowest form is that of a sack with but one opening. Next it is a tube with two openings, having different offices. And in higher creatures, this tube, instead of being made up of absorbents from end to end—that is, instead of being an aggregation of like parts-is modified into many unlike ones, having different structures adapted to the different stages into which the alimentary function is now divided. Even the classification under which man, as forming the order Bimana, is distinguished from the most nearly related order Quadrumana, is based on a diminution in the number of organs which have similar forms and duties.

Now just the same coalescence of like parts and separation of unlike onesjust the same increasing subdivision of functions-takes place in the development of society. The earliest social organisms consist almost wholly of repetitions of one element. Every man is a warrior, hunter, fisherman, builder, agriculturist, toolmaker. Each portion of the community performs the same duties with every other portion; much as each slice of the polyp's body is alike stomach, muscle, skin, and lungs. Even the chiefs, in whom a tendency towards separateness of function first appears, still retain their similarity to the rest in economic respects. The next stage is distinguished by a segregation of these social units into a few

distinct classes-warriors, priests, and slaves. A further advance is seen in the sundering of the labourers into different castes, having special occupations, as among the Hindoos. And, without further illustration, the reader will at once perceive, that from these inferior types of society up to our own complicated and more perfect one, the progress has ever been of the same nature. While he will also perceive that this coalescence of like parts, as seen in the concentration of particular manufactures in particular districts, and this separation of agents having separate functions as seen in the more and more minute division of labour, are still going on.1

Significant of the alleged analogy is the further fact consequent upon the above, that the sensitiveness exhibited by societies of low and high structures differs in degree, as does the sensitiveness of similarly-contrasted creatures. That faculty possessed by inferior organisms of living on in each part after being cut in pieces, is a manifest corollary to the other peculiarity just described; namely, that they consist of many repetitions of the same elements. The ability of the several portions into which a polyp has been divided, to grow into complete polyps, obviously implies that each portion contains all the organs needful to life; and each portion can be thus constituted only when those organs recur in every part of the original body. Conversely, the reason why any member of a more highly-organized being cannot live when separated from the rest, is that it does not include all the vital elements, but is dependent for its supplies of nutriment, nervous energy, oxygen, &c., upon the members from which it has been cut off. Of course, then, the earliest and latest forms of society, being

¹In the generalizations contained in the two above paragraphs, and in the recognition of their parallelism, may be seen the first step towards the general doctrine of Evolution. Dating back as they do to 1850, they show that this first step was taken earlier than I supposed.

similarly distinguished in structure, will be similarly distinguished in susceptibility to injury. Hence it happens that a tribe of savages may be divided and subdivided with little or no inconvenience to the several sections. Each of these contains every element which the whole did-is just as self-sufficing, and quickly assumes the simple organization constituting an independent tribe. Hence, on the contrary, it happens, that in a community like our own, no part can be cut off or injured without all parts suffering. Annihilate the agency employed in distributing commodities, and much of the rest would die before another distributing agency could be developed. Suddenly sever the manufacturing portion from the agricultural portion, and the one would expire outright, while the other would long linger in grievous distress. This inter-dependence is daily shown in commercial changes. Let the factory hands be put on short time, and immediately the colonial produce markets of London and Liverpool are depressed. The shopkeeper is busy or otherwise, according to the amount of the wheat crop. And a potato-blight may ruin dealers in consols.

Thus do we find, not only that the analogy between a society and a living creature is borne out to a degree quite unsuspected by those who commonly draw it, but also that the same definition of life applies to both. This union of many men into one community-this increasing mutual dependence of units which were originally independent—this gradual segregation of citizens into separate bodies with reciprocally-subservient functions—this formation of a whole consisting of unlike parts-this growth of an organism, of which one portion cannot be injured without the rest feeling itmay all be generalized under the law of individuation. The development society, as well as the development of man and the development of life generally, may be described as a tendency to individuate—to become a thing. And rightly interpreted, the manifold forms of progress going on around us are uniformly significant of this tendency.

Returning now to the point whence we set out, the fact that public interests and private ones are essentially in unison, cannot fail to be more vividly realized, when so vital a connexion is found to subsist between society and its members. Though it would be dangerous to place implicit trust in conclusions founded upon the analogy just traced, yet, harmonizing as they do with conclusions deducible from every-day experience, they unquestionably enforce these. When, observing the reactions entailed by after breaches of equity, the citizen contemplates the relation in which he stands to the body politic—when he learns that it has a species of life, and conforms to the same laws of growth and organization that a being does-when he finds that while social health, in a measure, depends on the fulfilment of some function in which he takes part, his happiness depends on the normal actions of every organ in the social body—when he duly understands this, he must see that his own welfare and all men's welfare are inseparable. He must see that whatever produces a diseased state in one part of the community, must inevitably inflict injury upon all other parts. He must see that his own life can become what it should be, only as fast as society becomes what it should be. In short, he must become impressed with the salutary truth that no one can be perfectly free till all are free; no one can be perfectly moral till all are moral; no one can be perfectly happy till all are happy.

THE END

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